104TH CONGRESS IST SESSION H. R. 2290

To amend the medical device provisions of the Federal Food, Drug, and Cosmetic Act.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 8, 1995

Mr. Fox of Pennsylvania introduced the following bill; which was referred to the Committee on Commerce

A BILL

To amend the medical device provisions of the Federal Food, Drug, and Cosmetic Act.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND REFERENCE.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Life Extending and Life Saving Device Act of 1995".
- 6 (b) Reference.—Whenever in this Act an amend-
- 7 ment or repeal is expressed in terms of an amendment
- 8 to, or repeal of, a section or other provision, the reference
- 9 shall be considered to be made to a section or other provi-

- 1 sion of the Federal Food, Drug, and Cosmetic Act (21
- 2 U.S.C. 201 et seq.).
- 3 SEC. 2. DEFINITIONS.
- 4 Section 201 (21 U.S.C. 321) is amended—
- 5 (1) in paragraph (h), by striking "reagent" and
- 6 inserting "in vitro diagnostic test system, special
- 7 purpose reagent,", and
- 8 (2) by adding at the end the following:
- 9 "(gg) The term 'special purpose reagent' means any
- 10 monoclonal or polyclonal antibody, antigen, genetic probe,
- 11 or other similar or related article that is a component of
- 12 an in vitro diagnostic test system.
- 13 "(hh) The term 'in vitro diagnostic test system'
- 14 means a system intended for use in the diagnosis of dis-
- 15 ease or other conditions, including a determination of the
- 16 state of health, in order to cure, mitigate, treat, or prevent
- 17 disease or its sequelae.''.
- 18 SEC. 3. MISSION OF THE FOOD AND DRUG ADMINISTRA-
- 19 **TION**.
- Section 903 (21 U.S.C. 393) is amended by adding
- 21 at the end the following:
- 22 "(d) The mission of the Food and Drug Administra-
- 23 tion (with respect to drugs, biological products, and de-
- 24 vices) is to promote and protect the health of the American
- 25 people. This mission should be achieved by—

- "(1) facilitating the timely availability of safe 1 2 and effective products that benefit the American public, 3 "(2) encouraging the efficient development of new products in the United States, 5 "(3) taking prompt and appropriate action 6 7 where postmarketing surveillance demonstrated that products present a health risk to the American pub-8 9 lic, "(4) ensuring that human drugs, biological 10 products, and devices are tested and manufactured 11 consistent with the goal of harmonization of inter-12 national standards. 13 "(5) facilitating the flow of information to edu-14 cate health professionals and the American public, 15 16 and 17 "(6) enforcing the applicable statutes and regu-18 lations in a timely, fair, and decisive manner.". 19 SEC. 4. HARMONIZATION. 20 Section 803 (21 U.S.C. 383) is amended by adding 21 at the end the following: "(c)(1) The Secretary shall take such action as may 22
- 23 be appropriate to harmonize the requirements of this Act
- for good manufacturing practice regulations with require-
- 25 ments of similar laws in foreign countries through the

- 1 International Conference on Harmonization by December
- 2 1996.
- 3 "(2) The Secretary shall regularly participate in
- 4 meetings with other foreign governments to discuss meth-
- 5 ods and approaches to harmonize international regulatory
- 6 requirements. The office shall forward any proposed
- 7 agreements resulting from such meetings to the appro-
- 8 priate officials in each participating country for consider-
- 9 ation in the formulation of agreements to harmonize inter-
- 10 national regulatory requirements. The office shall have the
- 11 responsibility of ensuring that the process of harmonizing
- 12 international regulatory requirements for devices and
- 13 drugs is continuous.
- 14 "(3) The Commissioner shall initially report to com-
- 15 mittees of the United States Congress with oversight re-
- 16 sponsibilities for the United States Food and Drug Ad-
- 17 ministration regarding the efforts and accomplishments of
- 18 the office no later than 18 months after the date of enact-
- 19 ment of this paragraph. Thereafter, the Commissioner
- 20 shall report to such committees biennially.".
- 21 SEC. 5. PREMARKET NOTIFICATION.
- 22 (a) Section 510 (21 U.S.C. 360) is amended—
- 23 (1) in subsection (k), by inserting "excluding
- 24 any device classified into class I under section 513
- or 520, or any device classified into class II under

- section 513 or 520, if such class II device has been exempted from the requirements of this subsection under paragraph (1)," after "a device intended for human use",
- 5 (2) in subsection (k), by striking "report" and inserting "have the option of reporting",
 - (3) in subsection (k), by striking "or any person who is not an employee of the United States, and who is accredited by the Secretary or the Secretary's designee to receive and review notifications required under this subsection and to make recommendations under subsection 513(f)(1) about such notifications" after "report to the Secretary", and
- 15 (4) by inserting after subsection (k) the follow-16 ing:

"(l) Within 3 months after the date of the enactment

of this subsection, the Secretary shall publish a notice in the Federal Register soliciting from the public the identification of class II devices that should not be subject to the notification requirements of subsection (k) because such notification is unnecessary to ensure public health. The notice shall provide no more than 30 days for submis-

sion of information to the Secretary, and the Secretary

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- 1 notification under subsection (k). The proposal for such
- 2 a regulation shall permit 30 days for comment. The Sec-
- 3 retary shall publish a final regulation in the Federal Reg-
- 4 ister no later than 45 days after the end of the comment
- 5 period. If the Secretary fails to promulgate a final regula-
- 6 tion 45 days after the end of the comment period, each
- 7 class II device proposed for exemption from subsection (k)
- 8 shall be deemed to be exempt from that subsection.
- 9 "(m) The Secretary may not withhold a determina-
- 10 tion of the initial classification of a device under section
- 11 513(f)(1) for any reason, including that the facility in
- 12 which a device may be manufactured is not in compliance
- 13 with good manufacturing practice requirements set forth
- 14 in regulations promulgated under the authority of section
- 15 520(f).".
- 16 (b) Notice.—Section 513(f) (21 U.S.C. 360c(f)) is
- 17 amended by redesignating paragraphs (2) and (3) as para-
- 18 graphs (3) and (4), respectively, and by inserting after
- 19 paragraph (1) the following:
- 20 "(2)(A) If the Secretary fails to make a determina-
- 21 tion under paragraph (1)(A) within 90 days of receipt of
- 22 a notification required by subsection (k), the Secretary
- 23 shall send a letter by registered mail to the submitter of
- 24 such notification stating that additional time is necessary
- 25 to determine the initial classification of the device. Addi-

- 1 tionally, such letter shall state each reason necessitating
- 2 the need for additional time and provide the submitter a
- 3 date for completion.
- 4 "(B) Within 90 days of receiving a notification re-
- 5 quired under subsection (k) for devices identified as being
- 6 substantially equivalent to a class II device, a person ac-
- 7 credited to conduct reviews of such notifications shall
- 8 make a determination of initial classification under para-
- 9 graph (1)(A) of any such device which was not introduced
- 10 or delivered for introduction into interstate commerce for
- 11 commercial distribution before the date of enactment of
- 12 this section. Such determination of initial classification
- 13 shall be final. The accredited person shall immediately, by
- 14 registered mail, provide to the submitter of such notifica-
- 15 tion an order classifying the device. If the accredited per-
- 16 son determines that the device should be classified into
- 17 class III, such person shall refer the premarket notifica-
- 18 tion submission to the Secretary. The Secretary shall have
- 19 30 days to review the submission and issue an order ini-
- 20 tially classifying the device. If the Secretary fails to make
- 21 a classification decision within 30 days, the Secretary shall
- 22 send a letter to the submitter of the notification which
- 23 conforms to the requirements of subparagraph (A).
- 24 "(C) Within 60 days of receiving a notification re-
- 25 quired under subsection (k) for a device identified as being

substantially equivalent to a class III device, a person accredited to conduct reviews of such notification shall make a determination of the initial classification under para-3 graph (1)(A) of any such device which was not introduced 4 or delivered for introduction into interstate commerce for commercial distribution before the date of enactment of this section, and within such time period submit a recommendation to the Secretary and to the submitter of the 8 premarket notification which contains such determination. The recommendation by such person of initial classifica-10 tion of a device shall be binding upon the Secretary, unless the Secretary within 30 calendar days of receipt of the recommendation finds that the recommendation is clearly erroneous, issues an order under this subsection initially 14 15 classifying the device and provides, as part of the order, a detailed explanation of the basis for the finding that the 16 classification recommendation of the accredited person is clearly erroneous. If within 90 days from the date of receipt of the notification the Secretary does not issue an 19 order that differs from the recommendation of the accredited person, the Secretary shall promptly send by reg-21 istered mail to the submitter of the notification such recommendation as the Secretary's order of initial classification. If the Secretary does not provide the submitter such notification by registered mail as specified herein, the rec-

- 1 ommendation of classification provided to the submitter
- 2 of the premarket notification shall become the Secretary's
- 3 order of initial classification of the device. Such classifica-
- 4 tion may only be charged pursuant to the procedures spec-
- 5 ified in paragraph (3) of this subsection.
- 6 "(D) Any change or modification to a device initially
- 7 classified under this subsection, other than a major change
- 8 (including any major modification) in the intended use,
- 9 shall not require an additional submission under sub-
- 10 section (k) if such change or modification is supported by
- 11 appropriate data or information, and the change or modi-
- 12 fication can be shown to not adversely affect the safety
- 13 or effectiveness of the device which was initially classified
- 14 under this subsection. All data or information relied upon
- 15 to document that a change to (including any modification
- 16 of) such device does not require an additional notification
- 17 under subsection (k) shall be made a part of the good
- 18 manufacturing practice document file required by regula-
- 19 tions promulgated under section 520(f) and shall be main-
- 20 tained for a period of time equal to the commercial life
- 21 of the device, at a minimum.".
- 22 (c) Section 513(i)(1) (21 U.S.C. 360c(i)(1)) is
- 23 amended by adding after subparagraph (B) the following:
- "(C) For the purpose of determining the intended use
- 25 of a predicate device under subparagraph (A), each use

- 1 reasonably included within a general use for the predicate
- 2 device shall be deemed a legally marketed use of the predi-
- 3 cate device and shall be available in premarket notifica-
- 4 tions required under subsection (k).
- 5 "(D) For the purpose of determining substantial
- 6 equivalence, the Secretary shall not consider any uses or
- 7 indications of a device that are not specifically identified
- 8 in a premarket market notification submission under sub-
- 9 section (k).".

10 SEC. 6. THE RISK/BENEFIT DETERMINATION.

- Section 513(a)(2)(A) is amended by striking the
- 12 comma following the word "intended" and adding to the
- 13 end of the paragraph the following: "by the person legally
- 14 responsible for labeling the device,".

15 SEC. 7. EFFECTIVENESS DETERMINATION.

- 16 (a) Section 513(a)(3)(A) (21 U.S.C. 360c(a)(3)(A))
- 17 is amended by adding at the end the following: "Well-con-
- 18 trolled clinical investigations shall not be appropriate, un-
- 19 less the Secretary determines, after consultation with an
- 20 advisory committee constituted under subsection (b) that
- 21 such investigations are necessary to demonstrate that the
- 22 device will have the effect it purports or is represented
- 23 to have under the conditions of use prescribed, rec-
- 24 ommended, or suggested in the labeling of the device. Any
- 25 person may submit well-controlled clinical investigations

- 1 to the Secretary to demonstrate that a device will have
- 2 the effect it purports or is represented to have under the
- 3 conditions of use prescribed, recommended as suggested
- 4 in the labeling of the device, and, without reliance on an
- 5 advisory committee, the Secretary may determine that
- 6 such studies are appropriate for such purpose.".
- 7 (b) Section 513(a)(3) (21 U.S.C. 360c(a)(3)) is
- 8 amended by adding at the end the following:
- 9 "(C) The determination of effectiveness shall not in-
- 10 clude any of the following:
- 11 "(i) The evaluation of clinical outcomes, if the
- use of a device provides a medical contribution to
- the diagnosis or treatment of the persons for whom
- 14 the device is intended, unless the device is rep-
- resented in the labeling of the device to provide a
- therapeutic effect to the persons for whom the device
- is intended.
- 18 "(ii) The evaluation of relative effectiveness,
- unless the performance of a device is compared to
- that of another device through labeling or other rep-
- 21 resentations by the person legally responsible for the
- labeling of the device.
- 23 "(iii) The evaluation of cost effectiveness rep-
- 24 resentations.

"(iv) The evaluation of any indication for use not included in the labeling of a device, unless the person legally responsible for the labeling of the device promotes such indications for use.".

5 SEC. 8. PREMARKET APPROVAL.

- 6 (a) Section 515(c)(1) (21 U.S.C. 360e(c)(1)) is
- 7 amended by inserting ", or may file such application with
- 8 a person or organization authorized to review applications
- 9 for premarket approval" after "class III device" and by
- 10 redesignating paragraph (2) as paragraph (4) and by add-
- 11 ing after paragraph (1) the following:
- 12 "(2)(A) Persons or organizations authorized to re-
- 13 ceive and review applications for approval of class III de-
- 14 vices shall review such applications in accordance with the
- 15 schedule of events identified in subsection (d)(2), unless
- 16 such organization or person by contract with an applicant
- 17 alters the schedule of events or eliminates any such event
- 18 other than the requirements to file an application before
- 19 undertaking a substantive review, refer an application
- 20 under subparagraph (C) to an advisory committee con-
- 21 stituted under the authority of section 513(b), and com-
- 22 plete the review of an application in a timely manner.
- 23 "(B) The review standard for a premarket approval
- 24 application applicable to such persons or organizations

- 1 shall be identical in all respects to the standard of review
- 2 the Secretary is required to follow under this section.
- 3 "(C) The scope of review responsibility of such per-
- 4 sons or organizations authorized to conduct reviews of pre-
- 5 market approval applications shall include—
- 6 "(i) the filing of applications for substantive re-7 view.
- 6 "(ii) the review of applications to determine 9 whether there is a reasonable assurance that a de-10 vice is safe and effective for its labeled uses.
- "(iii) the presentation, when appropriate, of such applications to an advisory committee constituted under section 513(b), and
- "(iv) the evaluation of advisory committee recommendations and premarket approval applications and the formulation of reports and recommendations to be submitted to the Secretary no later than 30 days after receipt of an advisory committee's recommendation.
- 20 Recommendations to the Secretary shall specify whether
- 21 an application should be approved or denied and shall
- 22 state the basis for the recommendation.
- 23 "(D) If an advisory committee is not required to re-
- 24 view a premarket approval application, such person or or-
- 25 ganization shall no later than 120 days after filing, or at

- 1 such other designated time determined by the applicant
- 2 and the accredited person, provide the Secretary with a
- 3 report and recommendation in accordance with the re-
- 4 quirements of subparagraph (C).
- 5 "(E) The Secretary shall approve or deny an applica-
- 6 tion reviewed by an accredited person within 180 days of
- 7 receipt of an application which has been accepted for filing
- 8 under subsection (c), unless the accredited person submits
- 9 its report and recommendation to the Secretary later than
- 10 150 days after such receipt. If the report and rec-
- 11 ommendation of an accredited person is submitted to the
- 12 Secretary later than 150 days after receipt of an applica-
- 13 tion which has been accepted for filing under subsection
- 14 (c), the Secretary shall have 30 days from the date of re-
- 15 ceipt to approve or deny the application.
- 16 "(F) The recommendation of an accredited person to
- 17 approve or deny an application shall be binding upon the
- 18 Secretary, unless the Secretary finds that such rec-
- 19 ommendation is clearly erroneous. In the event that the
- 20 Secretary makes such a finding, the Secretary shall pro-
- 21 vide a detailed explanation of the basis therefor.
- 22 "(G) The Secretary shall approve or deny applica-
- 23 tions for premarket approval of class III devices pursuant
- 24 to the requirements of subsection (d).

- 1 "(3) The Secretary may use experts qualified by
- 2 training and experience in addition to employees of the
- 3 United States Government to review applications. Reviews
- 4 by such experts may relate to portions of an application
- 5 or entire applications. Each such review shall be in writing
- 6 and submitted to the Secretary for consideration of wheth-
- 7 er to approve a device for commercial distribution.".
- 8 (b) Section 515(c) (21 U.S.C. 360e(c)), as amended
- 9 by subsection (a), is amended by adding the following at
- 10 the end of paragraph (4): "Such panel shall be scheduled
- 11 to meet at least 4 times each calendar year to consider
- 12 among other things the approval of applications submitted
- 13 to the Secretary under this subsection. Such meetings
- 14 shall, to the extent possible, be scheduled at equal inter-
- 15 vals throughout the year.".
- 16 (c) Section 515(d) (21 U.S.C. 360e(d)) is amended
- 17 by redesignating paragraphs (2) and (3) as paragraphs
- 18 (5) and (6), respectively, and by inserting after paragraph
- 19 (1) the following:
- 20 "(2) Each application received under subsection (c)
- 21 shall be reviewed in the following manner to achieve final
- 22 action on such applications within 180 days of their re-
- 23 ceipt:
- 24 "(A) The Secretary shall make a determination
- within 30 days of receipt of an application submitted

under subsection (c) of whether the application satisfies the content requirements of subsection (c)(1) and applicable regulations.

"(B) The Secretary shall meet with an applicant within 90 days of receipt of an application that has been accepted for filing to discuss the review status of the application. If the application does not appear in a form that would necessitate an approval under this subsection, the Secretary shall, in writing and prior to the meeting, present to the applicant a description of any deficiencies with the application and what information would be necessary to bring the application into a form that would require an approval.

"(C) The Secretary shall provide an applicant the opportunity for a meeting 115 days after receipt of an application which has been accepted for filing under subsection (c) to inform the applicant of the status of the application, advise the applicant of any deficiencies in the application not previously communicated to the applicant, review proposed labeling for the device, and review the actions taken to correct deficiencies identified at the meeting held on the 90th day after receipt of the filed application.

"(D) The Secretary shall refer an application to a panel established under section 513 for review and for an approval recommendation, unless a panel is not required under subsection (c)(2), within 30 days of the meeting referenced in subparagraph (B) or at the next scheduled panel meeting following such meeting, whichever is later.

"(E) The Secretary shall meet with the applicant within 30 days of the panel review if the Secretary has determined that the application is not in a form that would require approval under this subsection. Prior to the meeting, the Secretary shall, in writing, present to the applicant each basis for denying approval of the application and the additional information necessary to bring the application into a form that could be approved.

"(F) The Secretary shall meet within 10 days of the panel review to present to an applicant a description of all additional information necessary to require an approval of an application under this subsection if the Secretary has determined that the application appears to be in a form that would receive approval within 180 days of receipt of such application. The applicant may waive such meeting and in-

stead receive in writing from the Secretary, within 30 days of the panel review, such information.

> "(G) The Secretary shall meet with the applicant no later than 150 days after receipt of an application which has been accepted for filing under subsection (c), if an advisory panel is not required under subsection (c)(2), and inform the applicant whether or not the application is in a form that could be approved under this subsection. If the application is in such form, the Secretary shall, at or prior to the meeting, present in writing a description of all additional information necessary to require an approval of an application under this subsection. If the application is not in such form, the Secretary shall, prior to the meeting, present in writing to the applicant each basis for denying the approval of the application and the additional information necessary to bring the application into a form that could be approved.

> "(H) The Secretary shall issue an order either approving or denying an application within 180 days of receipt of an application that has been accepted for filing.

"(3)(A) The time for the Secretary's review of an application under this subsection shall not be enlarged by

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- 1 any amendment to the application and shall take no more
- 2 than 180 days.
- 3 "(B) The Secretary shall ensure that each time frame
- 4 under paragraph (2) is met. For each instance in which
- 5 a review requirement under paragraph (2) is not met, a
- 6 report to the Secretary is required no later than 10 days
- 7 after the date of the scheduled event set forth in para-
- 8 graph (2) fully explaining the reason that the scheduled
- 9 time frame was not met. Within 10 days after receipt of
- 10 such report, the Secretary shall provide an explanation to
- 11 the applicant regarding the failure to comply with para-
- 12 graph (2) and set the date for satisfying the scheduled
- 13 review program obligation.
- 14 "(C) On January 1 of each calendar year, the Sec-
- 15 retary shall submit to the committees of Congress with
- 16 substantive oversight responsibility for the Food and Drug
- 17 Administration a report summarizing each instance in the
- 18 previous fiscal year in which the requirements of para-
- 19 graph (2) were not met. This report shall include reasons
- 20 for the failures to meet the requirements of paragraph (2)
- 21 and proposals to ensure that such requirements will be
- 22 met.
- "(4) In order to better treat or diagnose life-threaten-
- 24 ing or irreversibly debilitating diseases or conditions of

- 1 man, the Secretary shall promulgate regulations to create
- 2 review priority for devices—
- 3 "(A) representing breakthrough technologies;
- 4 "(B) for which no approved alternatives exist;
- 5 "(C) which offer significant advantages over ex-
- 6 isting approved alternatives; or
- 7 "(D) the availability of which is in the best in-
- 8 terest of the public health.
- 9 Such regulations shall include criteria for identifying de-
- 10 vices which merit preferential review and shall specify pro-
- 11 cedures for implementing such reviews. The Secretary
- 12 shall publish in the Federal Register a proposed regulation
- 13 no later than 6 months after the date of enactment of the
- 14 paragraph, allowing 60 days for comment. The Secretary
- 15 shall publish a final regulation no later than 60 days after
- 16 the last day of the comment period.".
- 17 (d) Section 515(d) (21 U.S.C. 360e(d)) is amended
- 18 by adding before the semicolon at the end of paragraph
- 19 (5)(B) the following: "(the determination of a reasonable
- 20 assurance that a device is effective under the conditions
- 21 of use prescribed, recommended, or suggested in proposed
- 22 labeling shall not include uses or indications for use not
- 23 identified in the application)".
- 24 (e) The Secretary of Health and Human Services
- 25 shall revise, through notice and comment procedures, the

- 1 regulations appearing in title 21 of the Code of Federal
- 2 Regulations, part 814, to conform the regulations to the
- 3 amendments of section 515 of the Federal Food, Drug,
- 4 and Cosmetic Act made by this section and to eliminate
- 5 premarket approval of supplements which relate to manu-
- 6 facturing changes and other changes which do not actually
- 7 affect device safety or effectiveness.

8 SEC. 9. INVESTIGATIONAL DEVICE EXEMPTIONS.

- 9 Section 520(g) (21 U.S.C. 360j(g)) is amended by
- 10 adding at the end the following:
- 11 "(6) The Secretary of Health and Human Services
- 2 shall, within 120 days of the date of enactment of this
- 13 paragraph, by regulation amending the content of parts
- 14 812 and 813 of title 21 of the Code of Federal Regula-
- 15 tions, update the procedures and conditions under which
- 16 devices intended for human use may upon application be
- 17 granted an exemption from certain requirements under
- 18 the Act. Such regulation shall—
- 19 "(A) permit the use of investigational devices,
- outside of the investigational protocol, in the diag-
- 21 nosis or treatment of diseases or conditions that are
- life threatening or could be irreversibly debilitating,
- when the risk of not using the investigational device
- 24 exceeds the probable risk of using such device as de-
- termined by the local institutional review board;

1	"(B) require that prior to submitting an appli-
2	cation to the Secretary, any person intending to in-
3	vestigate the safety or effectiveness of a class III de-
4	vice or an implant may submit an investigational
5	plan, including clinical protocol, to the Secretary for
6	review; and
7	"(C) provide a submitter who disputes the Sec-
8	retary's response under subparagraph (B) a right to
9	appear before an advisory committee of the inves-
10	tigational plan and the Secretary's evaluation of
11	such plan.
12	Within 30 days of receipt of an investigational plan under
13	subparagraph (B), the Secretary shall respond in writing
14	to the submitter identifying each deficiency with the plan
15	and such other information that will facilitate the review
16	and approval of an application.".
17	SEC. 10. CLASSIFICATION AND RECLASSIFICATION OF IN
18	VITRO DIAGNOSTIC TEST SYSTEMS.
19	(a) Section 513 (21 U.S.C. 360c) is amended by add-
20	ing at the end the following:
21	"INITIAL CLASSIFICATION AND RECLASSIFICATION OF IN
22	VITRO DIAGNOSTIC TEST SYSTEMS
23	"(j) Any class III in vitro diagnostic test system in-
24	tended for human use which was introduced or delivered
25	for introduction into interstate commerce for commercial
26	distribution before the date of enactment of this para-

graph is deemed to be automatically reclassified by the Secretary in class II on the date 1 year after the date of enactment of this subsection unless the Secretary, by 3 regulation, finds that classification of the device in class 4 III is necessary to provide reasonable assurance of its safety and effectiveness. Any such device that the Secretary classifies in class III shall remain in class III for 3 years after the effective date of the regulation classifying 8 the device in class III. At the end of the 3-year period, the device is deemed to be automatically reclassified by the Secretary in class II unless the Secretary, by notice and comment rulemaking, extends the class III designation for an additional period of time. Any proposed regulation issued under this subsection finding that a device shall be classified in class III shall be accompanied by a full statement of the reasons (and supporting documentation and data) of the Secretary for finding that classification of the device in class III is necessary to provide reasonable assurance of its safety and effectiveness and that 19 reclassification in class II will not provide such assurance. 21 "CLASSIFICATION "(k) Any in vitro diagnostic test system intended for 22 human use which is intended to be introduced or delivered for introduction into interstate commerce for commercial distribution on or after the date of enactment of this subsection is deemed to be classified by the Secretary in class

- 1 II unless the Secretary, by regulation, finds that classifica-
- 2 tion of the device in class III is necessary to provide rea-
- 3 sonable assurance of its safety and effectiveness. Any such
- 4 device that the Secretary classifies in class III shall re-
- 5 main in class III for 3 years after the effective date of
- 6 the regulation classifying the device in class III. At the
- 7 end of that 3-year period, the device is deemed to be auto-
- 8 matically reclassified by the Secretary in class II unless
- 9 the Secretary, by notice and comment rulemaking, extends
- 10 the class III designation for an additional period of time.
- 11 Any proposed regulation issued under this subsection find-
- 12 ing that a device shall be classified in class III shall be
- 13 accompanied by a full statement of the reasons (and sup-
- 14 porting documentation and data) of the Secretary for find-
- 15 ing that classification in class II will not provide such as-
- 16 surance.".
- 17 (b) Section 520(l)(1) (21 U.S.C. 360j(l)(1)) is
- 18 amended by adding after "has classified such device in
- 19 class I or II" the following: ", except that any device in-
- 20 tended for human use described in subparagraphs (A)
- 21 through (F) which is an in vitro diagnostic test system
- 22 is deemed to be classified by the Secretary in class II on
- 23 the date 1 year after the date of enactment of this para-
- 24 graph unless the Secretary in response to a petition sub-
- 25 mitted under paragraph (2) has classified such device in

- 1 class I, or the Secretary, by regulation, finds that classi-
- 2 fication of the device in class III is necessary to provide
- 3 reasonable assurance of its safety and effectiveness. Any
- 4 such device that the Secretary classifies in class III shall
- 5 remain in class III for 3 years after the effective date of
- 6 the regulation classifying the device in class III. Any such
- 7 device that the Secretary classifies in class III shall re-
- 8 main in class III for 3 years after the effective date of
- 9 the regulation classifying the device in class III unless the
- 10 Secretary, by notice and comment rulemaking, extends the
- 11 class III designation for an additional period of time. At
- 12 the end of that 3-year period, the device is deemed to be
- 13 automatically reclassified by the Secretary in class II. Any
- 14 proposed regulation issued under this paragraph finding
- 15 that a device shall be classified in class III shall be accom-
- 16 panied by a full statement of the reasons (and supporting
- 17 documentation and data) of the Secretary for finding that
- 18 classification of the device in class III is necessary to pro-
- 19 vide reasonable assurance of its safety and effectiveness
- 20 and that reclassification in class II will not provide such
- 21 assurance".
- 22 SEC. 11. REGULATION OF SPECIAL PURPOSE REAGENTS.
- 23 Section 513 (21 U.S.C. 360c), as amended by section
- 24 8, is amended by adding at the end the following:

1	"SPECIAL PURPOSE REAGENTS
2	"(l) Any special purpose reagent is deemed to be clas-
3	sified by the Secretary in class I, subject to the 'general
4	controls' defined in subsection (h), except the premarket
5	notification requirement of section $510(k)$, if—
6	"(1) the labeling complies with all requirements
7	that the Secretary, by regulation, establishes for in
8	vitro diagnostic test systems, including a require-
9	ment that a certificate of analysis provided by the
10	manufacturer of the special purpose reagent shall be
11	limited to a description of the physical and chemical
12	properties of the device, the quantity provided, ap-
13	propriate storage instruction, expiration date, and
14	the results of any quality or purity testing conducted
15	by the manufacturer;
16	"(2) the label for the device bears the statement
17	'For manufacturing or laboratory use only,'; and
18	"(3) distribution of the device is restricted to
19	laboratories licensed by the Secretary under section
20	353 of the Public Health Service Act to perform
21	'high complexity' testing as the Secretary, by regula-
22	tion, defines.
23	"IN VITRO DIAGNOSTIC TEST SYSTEM
24	"(m) Any laboratory licensed by the Secretary under
25	section 353 of the Public Health Services Act to perform
26	'high complexity' testing which uses a special purpose rea-

1	gent to manufacture an in vitro diagnostic test system
2	only for use in that laboratory shall validate the in vitro
3	diagnostic test system. The laboratory shall include the
4	following statement on all labeling and any patent test re-
5	port: 'Proprietary assay developed and validated by [name
6	of laboratory]. The performance characteristics of this
7	assay have not been cleared or approved by the Food and
8	Drug Administration'.".
9	SEC. 12. AUTHORIZATION OF NONGOVERNMENTAL ORGA-
10	NIZATIONS AND PERSONS TO CONDUCT
11	GOOD MANUFACTURING PRACTICE INSPEC-
12	TIONS AND RESPONSES TO ADVERSE FIND-
13	INGS.
13 14	INGS. Section 704 (21 U.S.C. 374) is amended—
14	Section 704 (21 U.S.C. 374) is amended—
14 15	Section 704 (21 U.S.C. 374) is amended— (1) in subsection (a)(1), by inserting "or orga-
141516	Section 704 (21 U.S.C. 374) is amended— (1) in subsection (a)(1), by inserting "or organizations and individuals receiving accreditation to
14151617	Section 704 (21 U.S.C. 374) is amended— (1) in subsection (a)(1), by inserting "or organizations and individuals receiving accreditation to conduct good manufacturing practice inspections
14 15 16 17 18	Section 704 (21 U.S.C. 374) is amended— (1) in subsection (a)(1), by inserting "or organizations and individuals receiving accreditation to conduct good manufacturing practice inspections under section 712" after "Secretary";
14 15 16 17 18 19	Section 704 (21 U.S.C. 374) is amended— (1) in subsection (a)(1), by inserting "or organizations and individuals receiving accreditation to conduct good manufacturing practice inspections under section 712" after "Secretary"; (2) in subsection (a)(3), by inserting "or an ac-
14 15 16 17 18 19 20	Section 704 (21 U.S.C. 374) is amended— (1) in subsection (a)(1), by inserting "or organizations and individuals receiving accreditation to conduct good manufacturing practice inspections under section 712" after "Secretary"; (2) in subsection (a)(3), by inserting "or an accredited organization or individual under section
14 15 16 17 18 19 20 21	Section 704 (21 U.S.C. 374) is amended— (1) in subsection (a)(1), by inserting "or organizations and individuals receiving accreditation to conduct good manufacturing practice inspections under section 712" after "Secretary"; (2) in subsection (a)(3), by inserting "or an accredited organization or individual under section 712" after "employee";

- (4) in subsection (b), by inserting "(1)" after 1 "(b)", redesignating clauses (1) and (2) as clauses 2 (A) and (B), respectively, and adding at the end the 3 following: "(2) The Secretary shall provide at least 10 days 5 from the date of presentation of the findings in paragraph (1) for the person receiving such findings to respond. The 8 Secretary shall take no regulatory action against a person or article subject to the requirements of the Act until com-10 pleting a review of such a response, which is timely submitted to the Secretary, except the Secretary may take immediate action when the Secretary finds that there is a reasonable probability that a device intended for human use would cause serious, adverse health consequences or 14 death, or that any regulated article could present an unreasonable and substantial risk of injury or illness to the public health. The Secretary shall provide to the regulated person, within 30 days of receiving a response to findings identified in paragraph (1), a detailed assessment of the response. 20 21 "(3) At the time an accredited organization or individual shall identify in writing each inspectional finding
- vidual shall identify in writing each inspectional finding observed during such inspection which suggests a deviation from requirements under the Act. Within 30 days from the date of presentation of such findings, the person

- 1 receiving the findings shall respond in writing to the ac-
- 2 credited organization or individual stating the response of
- 3 such person to each finding. Within 30 days of receipt of
- 4 such response, the accredited organization or individual
- 5 shall prepare and submit a written report to the Secretary,
- 6 including inspectional findings, the regulated person's re-
- 7 sponse to the findings, an assessment of the adequacy of
- 8 the response and conclusions, and a copy of the conflict
- 9 of interest assessment prepared in accordance with the re-
- 10 quirement set forth in section 712(c). Such accredited or-
- 11 ganization or individual shall immediately submit to the
- 12 Secretary the inspectional findings when the device to
- 13 which such findings relate is intended for human use and
- 14 presents a reasonable probability that such device would
- 15 cause serious, adverse health consequences or death, or
- 16 that any regulated article could present an unreasonable
- 17 and substantial risk of injury or illness to the public
- 18 health."; and
- 19 (5) by adding after subsection (e) the following:
- 20 "(f) Persons duly designated by the Secretary to con-
- 21 duct inspections under this section shall not request any
- 22 information not permitted under subsections (a) and (e)
- 23 unless such person states with specificity and in writing
- 24 the identification of the information subject to the request,
- 25 the reason for the request, and that the written request

1	seeks to obtain information not required to be produced
2	under this section.".
3	SEC. 13. ACCREDITATION OF NONGOVERNMENTAL ORGANI-
4	ZATIONS OR INDIVIDUALS.
5	Subchapter A of chapter VII is amended by adding
6	the following:
7	"ACCREDITATION OF NONGOVERNMENTAL
8	ORGANIZATIONS OR INDIVIDUALS
9	"SEC. 712. (a) The Secretary shall, within 180 days
10	after the date of enactment of this section, by regulation
11	establish procedures and criteria to accredit any organiza-
12	tion or individuals for purposes of—
13	"(1) conducting good manufacturing practice
14	inspections authorized under section 704 to deter-
15	mine the conformance of a facility with regulations
16	promulgated under section 520(f);
17	"(2) reviewing notifications required under sec-
18	tion 510(k) and making written recommendations of
19	initial classification under section 513(f)(1) of de-
20	vices; and
21	"(3) reviewing applications under section 515(c)
22	and providing written reviews to the Secretary deter-
23	mine, within 120 days from the receipt of a submis-
24	sion requesting accreditation, whether the organiza-
25	tion or individual submitting such application is fit
26	to undertake some or all of the activities specifies

- 1 herein. The Secretary shall notify the applicant in
- writing of the Secretary's determination within such
- 3 time period.
- 4 "(b) The Secretary shall take into account the train-
- 5 ing and experience of organizations and individuals who
- 6 apply for accreditation, including formal education, certifi-
- 7 cations, work experience, ability to protect the confiden-
- 8 tiality of trade secret and confidential commercial and fi-
- 9 nancial information, lack of bias and other related infor-
- 10 mation necessary to determine the fitness of an applicant
- 11 to undertake activities on behalf of the Department of
- 12 Health and Human Services.
- 13 "(c) Notwithstanding the credentials or qualifications
- 14 of any applicant, the Secretary shall, after accreditation
- 15 require each person who chooses to use an accredited orga-
- 16 nization or individual to determine whether such organiza-
- 17 tion or individual has a significant personal or financial
- 18 interest in a device, other than compensation for reviews
- 19 or inspections, that would influence decisions regarding
- 20 such device.".
- 21 SEC. 14. RESEARCH ACTIVITIES.
- (a) ACTIVITIES.—Chapter IX, as amended by section
- 23 11, is amended by adding after section 906 the following:
- 24 "RESEARCH ACTIVITIES
- 25 "Sec. 907. Research activities of the Food and Drug
- 26 Administration relating to drugs, devices, and biological

- 1 products, which are authorized under section
- 2 903(b)(2)(D) and section 352 of the Public Health Service
- 3 Act, shall directly relate to the review and approval of
- 4 drugs, devices, and biological products. In conducting such
- 5 research activities, the Food and Drug Administration
- 6 may collaborate with the National Institutes of Health,
- 7 academic health centers, and other scientific institutions
- 8 and the drug and device industry.".
- 9 (b) Purpose.—Section 903 (21 U.S.C. 393), as
- 10 amended by section 3, is amended by adding at the end
- 11 the following:
- 12 "(e) Any research conducted by or for the Food and
- 13 Drug Administration shall be solely related directly to (1)
- 14 the regulatory mission or (2) professional staff develop-
- 15 ment related to that mission and shall be limited to the
- 16 minimum necessary to achieve such purposes.".
- 17 SEC. 15. POLICY AND PERFORMANCE REVIEW.
- Section 514 (21 U.S.C. 360d) is amended by adding
- 19 the following:
- 20 "(c)(1) The Secretary shall recognize applicable na-
- 21 tionally or internationally recognized consensus standards
- 22 to determine whether there is a reasonable assurance that
- 23 a device is safe or effective or to determine compliance
- 24 with any requirement under the Act, except that, any per-
- 25 son may elect to submit data other than that required by

- 1 such standards to demonstrate a reasonable assurance of
- 2 device safety or effectiveness or compliance with require-
- 3 ments under the Act.
- 4 "(2) The Secretary in lieu of receiving data dem-
- 5 onstrating conformance to standards referenced in para-
- 6 graph (1) shall accept certifications from regulated per-
- 7 sons that devices conform with each standard identified
- 8 in each such certification.
- 9 "(d) The Secretary shall not rely upon informal agen-
- 10 cy statements, including guidance documents, policy state-
- 11 ments, points to consider documents, or any other state-
- 12 ments intended for a similar purpose, to require any ac-
- 13 tion be taken to satisfy a requirement under the Act, un-
- 14 less such statement is first subject to the rulemaking pro-
- 15 cedure set forth in section 5 U.S.C. e 553.".
- 16 SEC. 16. EXPORT OF NEW DRUGS AND DEVICES.
- 17 Section 801(e) (21 U.S.C. 381(e)) is amended—
- 18 (1) in paragraph (1), by inserting after "under
- this Act" the following: "or in violation of section
- 505 or section 351 of the Public Health Service
- 21 Act",
- 22 (2) in paragraph (1), by striking the last sen-
- tence, and
- 24 (3) by amending paragraph (2) to read as fol-
- 25 lows:

1	"(2) Paragraph (1) does not apply to the export of—
2	"(A) any device—
3	"(i) which does not comply with an appli-
4	cable requirement under section 514 or 515,
5	"(ii) which under section 520(g) is exempt
6	from either such section, or
7	"(iii) which is a banned device under sec-
8	tion 516, or
9	"(B) any drug (including a biological product)
10	which does not comply with an applicable require-
11	ment under section 505 or 512 or section 351 of the
12	Public Health Service Act,
13	unless the device or drug is in compliance with the require-
14	ments of paragraph (1). In the case of a device or drug
15	for which an export notice is required under this para-
16	graph, the Secretary may prohibit the export of such de-
17	vice or drug if the Secretary determines that the possibil-
18	ity of the reimportation of the device or drug into the
19	United States presents an imminent hazard to the public
20	health and safety of the United States and the only means
21	of limiting the hazard is to prohibit the export of the de-
22	vice or drug.".
23	SEC. 17. RECLASSIFICATION OF CERTAIN DEVICES.
24	Section 515 (21 U.S.C. 360e) is amended by adding
25	at the end the following new subsection:

1 "RECLASSIFICATION

- 2 "(j) The Secretary shall, within 18 months of the
- 3 date of enactment of this subsection, publish in the Fed-
- 4 eral Register a proposed regulation reclassifying all de-
- 5 vices identified in subsection (i)(2) into class II, unless
- 6 the Secretary has already published a proposed regulation
- 7 required under subsection (i) for each such device. The
- 8 Secretary shall provide 60 days for comment on the pro-
- 9 posed regulation, and shall publish a final regulation in
- 10 the Federal Register within 60 days after the last day for
- 11 comment reclassifying into class II each such device not
- 12 included in a regulation required under subsection (i), or
- 13 maintaining, where appropriate, the original classification
- 14 of such devices.".

15 SEC. 18. TRACKING.

- 16 (a) Section 519(e) is amended to read as follows:
- 17 "(e) Every person who registers under section 510
- 18 and is engaged in the manufacture of a class II or class
- 19 III device the failure of which would be reasonably likely
- 20 to have life threatening or permanently debilitating health
- 21 consequences attributable to the device and which is a per-
- 22 manently implantable device, or a life sustaining or life
- 23 supporting device used outside a device user facility, or
- 24 may designate, shall adopt a method of device tracking.
- 25 Manufacturers subject to tracking may satisfy the require-

- 1 ments of this subsection by relying exclusively on social
- 2 security numbers as a method of device tracking.".
- 3 (b) The Secretary of Health and Human Services
- 4 shall, within 12 months of the date of the enactment of
- 5 this Act, revise regulations appearing in part 821 of title
- 6 21 of the Code of Federal Regulations, to conform to sec-
- 7 tion 519 of the Federal Food, Drug, and Cosmetic Act
- 8 as amended by subsection (a).
- 9 (c) Section 205(c)(2)(C)(vii) (42 U.S.C. e
- 10 405(c)(2)(C)(viii)) of the Social Security Act is amended
- 11 by redesignating subclauses (II), (III), and (IV) as (III),
- 12 (IV), and (V), and inserting after subclause (I) the follow-
- 13 ing new subclause:
- 14 "(II) Section 519(e) of the Federal Food, Drug, and
- 15 Cosmetic Act (21 U.S.C. 360i(e)) is exempted from
- 16 subclause (I). Social Security account numbers and relat-
- 17 ed records obtained or maintained by authorized persons
- 18 shall be available for use under section 519(e) of the Fed-
- 19 eral Food, Drug, and Cosmetic Act (21 U.S.C. 360i(e))
- 20 for purposes of device tracking. The requirements under
- 21 section 7(b) of the Privacy Act of 1974 (Public Law No.
- 22 93–579, 88 Stat. 1896), shall not apply to any Federal,
- 23 State, or local government agency requesting a person to
- 24 disclose his/her social security account number for pur-

- 1 poses of device tracking under section 519(e) of the Fed-
- 2 eral Food, Drug, and Cosmetic Act (21 U.S.C. 360i(e)).".
- 3 SEC. 19. POSTMARKET SURVEILLANCE.
- 4 Section 522 (21 U.S.C. 360l) is amended to read as
- 5 follows:
- 6 "POSTMARKET SURVEILLANCE
- 7 "Sec. 522. (a) The Secretary may require a manu-
- 8 facturer to conduct postmarket surveillance for any device
- 9 of the manufacturer first introduced or delivered for intro-
- 10 duction into interstate commerce after January 1, 1991,
- 11 that is a class III device the failure of which would be
- 12 reasonably likely to have life threatening or permanently
- 13 debilitating consequences attributable to the device and
- 14 which is (1) a permanently implantable device, or (2) a
- 15 life sustaining or life supporting device used outside a de-
- 16 vice user facility.
- 17 "(b) Each manufacturer required to conduct a sur-
- 18 veillance of a device shall, within 30 days of receiving no-
- 19 tice from the Secretary that the manufacturer is required
- 20 under this section to conduct such surveillance and sub-
- 21 mit, for the approval of the Secretary, a protocol for the
- 22 required surveillance. The Secretary, within 60 days of the
- 23 receipt of such protocol, shall determine if the principal
- 24 investigator proposed to be used in the surveillance has
- 25 sufficient qualifications and experience to conduct such
- 26 surveillance and if such protocol will result in collection

- 1 of useful data or other information necessary to protect
- 2 the public health and to provide safety and effectiveness
- 3 information for the device. The Secretary may not approve
- 4 such a protocol until it has been reviewed by an appro-
- 5 priately qualified scientific and technical review committee
- 6 established by the Secretary.".

7 SEC. 20. MISCELLANEOUS.

- 8 (a) Chapter III of the Federal Food, Drug, and Cos-
- 9 metic Act (21 U.S.C. 355 et seq.) is amended by adding
- 10 at the end thereof the following new sections:
- 11 "DISSEMINATION OF TREATMENT INFORMATION ON
- 12 DRUGS AND BIOLOGICAL PRODUCTS
- "SEC. 311. (a) (1) Notwithstanding sections 301(d),
- 14 502(f), 505, and 507 and section 351 of the Public Health
- 15 Service Act (42 U.S.C. 262), and subject to the require-
- 16 ments of paragraph (2) and subsection (b), a person may
- 17 disseminate to any person that is a health care practi-
- 18 tioner or other provider of health care goods or services,
- 19 a pharmacy benefit manager, a health maintenance orga-
- 20 nization or other managed health care organization, or a
- 21 health care insurer or governmental agency, written infor-
- 22 mation, or an oral or written summary of the written in-
- 23 formation, concerning—
- 24 "(A) a treatment use for an investigational new
- 25 drug or an investigational biological product ap-
- proved by the Secretary for such treatment use; or

1	"(B) a use (whether or not such use is con-
2	tained in the official labeling) of a new drug (includ-
3	ing any antibiotic drug) or a biological product for
4	which an approval of an application filed under sec-
5	tion 505(b), 505(j), or 507, or a product license is-
6	sued under the Public Health Service Act, is in ef-
7	fect.
8	"(2) A person may disseminate information under
9	paragraph (1)(B) only if—
10	"(A) the information is an unabridged—
11	"(i) reprint or copy of a peer-reviewed arti-
12	cle from a scientific or medical journal that is
13	published by an organization that is independ-
14	ent of the pharmaceutical industry; or
15	"(ii) chapter, authored by an expert or ex-
16	perts in the disease to which the use relates,
17	from a recognized reference textbook that is
18	published by an organization that is independ-
19	ent of the pharmaceutical industry;
20	"(B) the text of the information has been ap-
21	proved by a continuing medical education accrediting
22	agency that is independent of the pharmaceutical in-
23	dustry as part of a scientific or medical educational
24	program approved by such agency;

1	"(C) the information relates to a use that is
2	recognized under Federal law for purposes of third-
3	party coverage or reimbursement, and—
4	"(i) the text of the information has been
5	approved by an organization referred to in such
6	Federal law; or
7	"(ii) the information is part of a disease
8	management program or treatment guideline
9	with respect to such use; or
10	"(D) the information is an accurate and truth-
11	ful summary of the information described in sub-
12	paragraph (A), (B), or (C).
13	"(b) In order to afford a full and fair evaluation of
14	the information described in subsection (a), a person dis-
15	seminating the information shall include a statement that
16	discloses—
17	"(1) if applicable, that the use of a new drug
18	or biological product described in subparagraph (A)
19	or (B) of subsection (a)(1) and the information with
20	respect to the use have not been approved by the
21	Food and Drug Administration;
22	"(2) if applicable, that the information is being
23	disseminated at the expense of the sponsor of the
24	drug or biological product;

- "(3) if applicable, that one or more authors of the information being disseminated are employees of or consultants to the sponsor of the drug or biologi-
- 4 cal product; and
- 5 "(4) the official labeling for the drug and bio-6 logical product, or in the case of a treatment use of
- 7 an investigational drug or biological product, the in-
- 8 vestigator brochure and all updates thereof.
- 9 "(c) As used in this section, the term 'expense' in-
- 10 cludes financial, in-kind, and other contributions provided
- 11 for the purpose of disseminating the information described
- 12 in subsection (a).
- 13 "(d) In the case of a professional disagreement be-
- 14 tween the Secretary and other qualified experts with re-
- 15 spect to the application of section 502(a), the Secretary
- 16 may not use section 502 to prohibit the dissemination of
- 17 information in the types of circumstances and under the
- 18 conditions set forth in subsections (a) and (b).
- 19 "DISSEMINATION OF INFORMATION ON DEVICES
- SEC. 312. (a) Notwithstanding sections 301, 501(f),
- 21 501(i), 502(a), 502(f), and 502(o), or any other provision
- 22 of law, and subject to subsections (b) and (c), a person
- 23 may disseminate to any person that is a health care practi-
- 24 tioner or other provider of health care goods or services,
- 25 a pharmacy benefit manager, a health maintenance orga-
- 26 nization or other managed health care organization, or a

1	health care insurer or governmental agency, written or
2	oral information (including information exchanged at sci-
3	entific and educational meetings, workshops, or dem-
4	onstrations) relating to a use, whether or not the use is
5	described in the official labeling, of a device produced by
6	a manufacturer registered pursuant to section 510.
7	" $(b)(1)$ To the extent practicable, the requirement
8	with respect to a statement of disclosure under subsection
9	(b) of section 311 shall apply to the dissemination of writ-
10	ten and oral information under this section, except that
11	this paragraph shall not apply to the dissemination of
12	written or oral information with respect to the intended
13	use described in the labeling of a device.
14	"(2) A person may disseminate information under
15	subsection (a) only if—
16	"(A) the information is an unabridged—
17	"(i) reprint or copy of a peer-reviewed arti-
18	cle from a scientific or medical journal that is
19	published by an organization that is independ-
20	ent of the medical device industry; or
21	"(ii) chapter, authored by an expert or ex-
22	perts in the medical specialty to which the use
23	relates, from a recognized reference textbook
24	that is published by an organization that is
25	independent of the medical device industry;

1	"(B) the information has been approved by a
2	continuing medical education accrediting agency that
3	is independent of the medical device industry as part
4	of a scientific or medical educational program ap-
5	proved by such agency;
6	"(C) the information relates to a use that is
7	recognized under Federal law for purposes of third-
8	party reimbursement, and—
9	"(i) the text of the information has been
10	approved by an organization referred to in such
11	Federal law; or
12	"(ii) the information is part of a disease
13	management program or treatment guideline
14	with respect to such use; or
15	"(D) the oral or written information is—
16	"(i) part of an exchange of information
17	solely among health care practitioners, health
18	care reimbursement officials, and the industry;
19	"(ii) exchanged for educational or scientific
20	purposes; and
21	"(iii) presented at continuing medical edu-
22	cation programs, seminars, workshops, or dem-
23	onstrations

- 1 "(3) The requirements under subsection (a)(1)(A)
- 2 and (B) of section 311 shall not apply with respect to de-
- 3 vices.
- 4 "(c) Notwithstanding section 502(a), 502(f), 502(o),
- 5 or any other provision of law, the written or oral dissemi-
- 6 nation of information relating to a new use of a device,
- 7 in accordance with this section, shall not be construed by
- 8 the Secretary as evidence of a new intended use of the
- 9 device that is different from the intended use of the device
- 10 set forth on the official labeling of the device. Such dis-
- 11 semination shall not be considered by the Secretary as la-
- 12 beling, adulteration, or misbranding of the device.".
- 13 (b) Section 519 (21 U.S.C. 360i) is amended to read
- 14 as follows:
- 15 "RECORDS AND REPORTS ON DEVICES
- 16 "Sec. 519. (a) Every person who is a manufacturer
- 17 or importer, of a device intended for human use shall es-
- 18 tablish and maintain such records, make such reports, and
- 19 provide such information, as the Secretary may by regula-
- 20 tion reasonably require to assure that such device is not
- 21 adulterated or misbranded and to otherwise assure its
- 22 safety and effectiveness. Regulations prescribed under the
- 23 preceding sentence—
- "(1) shall require a device manufacturer or im-
- porter to report to the Secretary whenever the man-
- 26 ufacturer or importer receives or otherwise becomes

1	aware of information that reasonably suggests that
2	one of its marketed devices may have caused or con-
3	tributed to a death or serious injury;
4	"(2) shall define the term 'serious injury' to
5	mean an injury that—
6	"(A) is life threatening,
7	"(B) results in permanent impairment of a
8	body function or permanent damage to a body
9	structure, or
10	"(C) necessitates medical or surgical inter-
11	vention to preclude permanent impairment of a
12	body function or permanent damage to a body
13	structure;
14	"(3) shall require reporting of other significant
15	adverse device experiences as determined by the Sec-
16	retary to be necessary to be reported;
17	"(4) shall not impose requirements unduly bur-
18	densome to a device manufacturer or importer tak-
19	ing into account his cost of complying with such re-
20	quirements and the need for the protection of the
21	public health and the implementation of this Act;
22	"(5) which prescribe the procedure for making
23	requests for reports or information shall require that
24	each request made under such regulations for sub-
25	mission of a report or information to the Secretary

1	state the reason or purpose for such request and
2	identify to the fullest extent practicable such report
3	or information;
4	"(6) which require submission of a report or in-
5	formation to the Secretary shall state the reason or
6	purpose for the submission of such report or infor-
7	mation and identify to the fullest extent practicable
8	such report or information;
9	"(7) may not require that the identity of any
10	patient be disclosed in records, reports, or informa-
11	tion required under this subsection unless required
12	for the medical welfare of an individual, to deter-
13	mine the safety or effectiveness of a device, or to
14	verify a record, report, or information submitted
15	under this Act;
16	"(8) may not require a manufacturer, importer,
17	or distributor of a class I device to—
18	"(A) maintain for such a device records re-
19	specting information not in the possession of
20	the manufacturer or importer, or
21	"(B) to submit for such a device to the
22	Secretary any report or information—
23	"(i) not in the possession of the man-
24	ufacturer or importer, or
25	"(ii) on a periodic basis,

- unless such report or information is necessary to determine if the device should be reclassified or if the device is adulterated or misbranded; and
- 4 "(b) Subsection (a) shall not apply to—

- "(1) any practitioner who is licensed by law to prescribe or administer devices intended for use in humans and who manufactures or imports devices solely for use in the course of his professional practice;
- "(2) any person who manufactures or imports devices intended for use in humans solely for such person's use in research or teaching and not for sale (including any person who uses a device under an exemption granted under section 520(g)); and
- "(3) any other class of persons as the Secretary may by regulation exempt from subsection (a) upon a finding that compliance with the requirements of such subsection by such class with respect to a device is not necessary to (A) assure that a device is not adulterated or misbranded or (B) otherwise to assure its safety and effectiveness.
- "(c) Each manufacturer and importer required to make reports under subsection (a) shall submit to the Secretary annually a statement certifying that—

- "(1) the manufacturer or importer did file a 1 2 certain number of such reports, or "(2) the manufacturer or importer did not file 3 any report under subsection (a). 5 "(d) Every person who registers under section 510 and is engaged in the manufacture of— "(1) a device the failure of which would be rea-7 sonably likely to have serious adverse health con-8 which (A) 9 sequences and is a permanently implantable device, or (B) a life sustaining or life 10 supporting device used outside a device user facility, 11 12 or "(2) any other device which the Secretary may 13 14 designate, 15 shall adopt a method of device tracking.". (b) Within 120 days after the enactment of this sec-16 tion, the Secretary shall delete all regulations in title 21, part 800 requiring distributors, other than importers, to make reports of deaths, serious injuries or illness, and malfunctions related to devices. 20
- (c) Section 303(c) (21 U.S.C. 333) is amended by striking the period at the end of subsection (c) and inserting "; or for having violated 301(a), (b), (c), and (k), by failure to comply with either subsections 502(t)(2) or

501(h), or having violated subsection 301(g)(1)(B) by fail-

- 1 ing to furnish material or information required under sub-
- 2 section 519(a) if such person acted in good faith, had no
- 3 reason to believe that the person's acts violated the law,
- 4 and had no prior notice from the Secretary that the acts
- 5 constituted violations of the Act.".
- 6 (d) Section 201(h) (21 U.S.C. 321(h)) is amended
- 7 by striking paragraph (1), and renumbering paragraphs
- 8 (2), and (3) as paragraphs (1) and (2), respectively.
- 9 (e) The Secretary of Health and Human Services
- 10 within 120 days of the enactment of this section shall re-
- 11 vise all regulations appearing in part 800 of title 21 of
- 12 the Code of Federal Regulations to delete any requirement
- 13 to report device malfunctions.

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